# State of Utah

# Capital Budget and Debt Service Summary

- Capital budget overview
- Bonding limit
- Capital table showing three-year comparisons
- Capital facility projects recommended for FY 2006 and supplemental projects for FY 2005
- Debt service table showing three-year comparisons
- Bonds outstanding

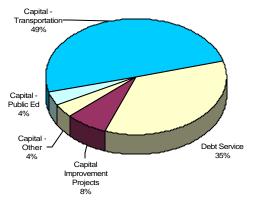




# CAPITAL BUDGET AND DEBT SERVICE

Randa Bezzant, Analyst

# Where Will My Taxes Go for Capital Budget and Debt Service? (Figure Based on Total FY 2006 Funding)



# **Highlighted Services** (Including the Governor's Recommendations)

\$54 million for Capital Improvement Projects

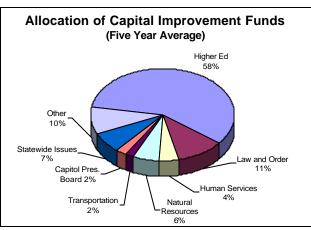
- The state owns approximately 39 million square feet of facility space worth close to \$5 billion
- Facility condition assessments conducted by independent professionals have identified over \$1 billion in repairs to buildings that need to be addressed over the next ten years

\$348 million for Transportation Capital

- Major construction or reconstruction of state highways
- 252 additional miles will be added to the state highway system in FY 2005

# \$247 million for Debt Service

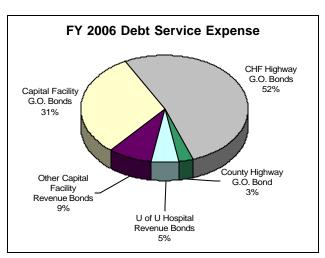
 The state has a triple A rating on general obligation bonds from Moody's Investors Service, Standard and Poor's Corporation, and Fitch Ratings; and a double A rating on revenue bonds from Moody's Investors Service and Standard and Poor's Corporation



Law and order includes Corrections, Courts, National Guard, and Public Safety.

# **Governor's Recommendation Highlights** (All Funding Sources)

- \$100 million state funds Eight state facilities
- \$9.7 million Capital improvement increase
- \$223.9 million general obligation bonds for digital learning center, Capitol renovation, and highways
- \$7.9 million State Building Ownership Authority revenue bonds - Three state facilities
- \$4.2 million Debt service budget increase (also \$1.7 million FY 2005 supplemental)



# **BUDGET OVERVIEW**

The capital budget includes the acquisition, development, construction, and improvement of fixed public assets.

# CAPITAL BUDGET

Capital developments include any of the following: 1) a remodeling, site, or utility project costing \$1,500,000 or more; 2) a new facility with a construction cost of \$250,000 or more; or 3) a purchase of real property where an appropriation is requested to fund the purchase.

Capital improvements are major remodeling, alterations, replacement, repairs, or improvements of fixed capital assets costing less than \$1,500,000. State law requires annual capital improvement funding to be at least 1.1 percent of the estimated replacement cost of all state facilities. For FY 2006 this amount is \$53,632,100. The Utah State Building Board allocates capital improvement funds to priority projects.

# **DEBT SERVICE BUDGET**

The Utah Constitution Article XIV, Section 1 limits general obligation debt to 1.5 percent of the total fair market value of taxable property. As of December 1, 2004, the state's total outstanding general obligation debt is \$1,596,600,200, which is below the constitutional debt limit by \$1,051,514,400.

Section 63-38c-402, UCA, further limits outstanding general obligation debt to no more than 45 percent of the maximum allowable limit on appropriations from the General Fund and from non-Uniform School Fund income tax revenues. Considering \$960,677,300 of highway bonds are exempt from this limit, the state's net outstanding general obligation debt is below the appropriation debt limit by \$244,226,300.

Because of the state's sound debt administration, the state continues to enjoy a triple A rating on general obligation bonds from Moody's Investors Service, Standard and Poor's Corporation, and Fitch Ratings; and a double A rating on revenue bonds from Moody's Investors Service and Standard and Poor's Corporation. These are the highest credit ratings available and save the state millions of dollars of interest on general obligation and revenue bonds.

# GOVERNOR'S RECOMMENDATIONS

Governor Walker recommends a total FY 2006 capital facility budget of \$455,721,200 and debt service budget of \$246,619,400. Please see the capital table that follows for a list of the projects recommended by the governor.

# **Department of Administrative Services Capital Facility Projects Budget**

General Fund/School Funds

- Increase \$8,134,700 in ongoing funds (\$9,655,200 in total funds) to the Division of Facilities Construction and Management (DFCM) capital project funds for capital improvement projects.
- Provide \$100,000,000 in FY 2005 supplemental funds to DFCM's capital project funds for capital development projects. Please see the capital table that follows for a list of the projects recommended by the governor.

### Other Funds

- Recommend general obligation bonds of \$153,893,000, including \$135,000,000 to complete the restoration of the Capitol and \$18,893,000 to build the digital learning center at Utah Valley State College.
- Recommend State Building Ownership Authority revenue bonds of \$7,867,000 for three Alcoholic Beverage Control stores.

# **Department of Transportation Capital Budget**

# Other Funds

• Recommend general obligation bonds of \$70,000,000 for the Centennial Highway Fund.

# **Department of Natural Resources Capital Budget**

# General Fund

 Provide \$2,000,000 in one-time funds to the Division of Parks and Recreation for development, maintenance, and repairs.

# Other Funds

 Increase \$1,000,000 in ongoing restricted funds to School and Institutional Trust Lands Administration for capital improvements.

# **Debt Service Budget**

# General Fund/School Funds

• Decrease \$1,841,900 in ongoing funds to the debt service budget.

• Provide \$1,682,400 in FY 2005 supplemental funds to the debt service budget. The increase is due to additional bonds authorized by the legislature during the 2004 General Session.

# Other Funds

- Increase \$1,022,200 in ongoing Centennial Highway Fund to the debt service budget.
- Increase \$5,014,100 in ongoing Public Transportation System Tax Fund to the debt service budget.

# FY 2006 Proposed Legislative Intent

• The issuance of the \$135,000,000 bond authorization for the Capitol restoration shall be limited to \$50,000,000 for FY 2006, \$50,000,000 for FY 2007, and \$35,000,000 for FY 2008.

# CAPITAL BUDGET All Sources of Funding

					Сочетног И	Governor Waller's Recommendations	endations	
	Actual FY 2004	Authorized FY 2005	Supple- mentals	Recommended FY 2005	Base FY 2006	Organing and One-time Adj.	Total FY 2006	FY 2006 Bond
Plan of Financing							000000000000000000000000000000000000000	
General Fund	\$85,455,900	\$90,588,100	\$21,867,000	\$112,455,100	\$89,048,100	\$2,000,000	\$91,048,100	8
School Funds	44,788,900	44,288,900	80,133,000	124,421,900	44,288,900	8,134,700	52,423,600	0
Transportation Fund	231,599,300	225,792,700	0	225,792,700	218,719,500	2,977,500	221,697,000	0
Federal Funds	230,815,900	161,135,100	1,270,000	162,405,100	150,184,100	6,528,000	156,712,100	0
Dedicated Credits	20,600,500	1,575,000	0	1,575,000	1,575,000	0	1,575,000	0
Mireral Lease	31,150,200	32,448,700	0	32,448,700	33,330,100	0	3330,100	0
Restricted and Trust Funds	23,682,600	27,674,000	3,484,000	31,138,000	24,623,000	1,688,000	26,311,000	0
FY 2006 G.O. Bond	0	0	0	0	0	0	0	223,893,000
FY 2006 Reverue Bond	0	0	0	0	0	0	0	7,867,000
Transfers	(89,624,800)	(120,134,100)	0	(120,134,100)	(126,603,300)	(1,022,200)	(127,625,700)	0
Other Funds	1,155,800	0	0	0	0	0	0	0
Beginning Balances	14,251,300	9,440,600	0	9,440,600	220,000	0	250,000	0
Closing Balances	(9,440,600)	(230,000)	0	(220,000)	0	0	0	0
Lapsing Funds	(7,275,700)	(205,000)	0	(2005,000)	0	0	0	
Total Financing	\$577,159,300	\$472,354,000	\$106,754,000	\$579,108,000	\$435,415,200	\$20,306,000	\$455,721,200	\$231,760,000
Departments		0.0000000000000000000000000000000000000		000000000000000000000000000000000000000			707000000000000000000000000000000000000	
Administrative Services	\$44,584,700	\$30,067,900	\$25,621,000	\$75,688,900	\$43,976,900	\$16,871,200	\$60,848,100	\$142,867,000
Econ Dev/Human Res.	3,173,700	3,328,700	0	3,328,700	3,426,600	0	3,426,600	0
Higher Education	0	0	78,133,000	78,133,000	0	0	0	18,893,000
Natural Resources	21,335,100	20,092,100	1,000,000	21,092,100	12,899,200	3000000	15,899,200	0
Public Education	27,788,900	27,288,900	2,000,000	29,288,900	27,288,900	0	27,288,900	0
Transportation	480,276,900	371,576,400	0	371,576,400	347,823,600	434,800	348,258,400	20,000,000
Total Budget	\$577,159,300	\$472,354,000	\$106,754,000	\$579,108,000	\$435,415,200	\$20,306,000	\$465,721,200	\$231,760,000
		,					4,000	
% Change from Authorized FY 2005 to Total FY 2006	FY 2005 to Total FY	2006					(3.5%)	

improvenents, the Public Education Capital Outlay Program and economic development. The table on the following page shows only facility-related prajects including the cost of each facility development or acquisition. For more detail on other prajects, refer to the capital tables in the individual department sections. This table shows a summary of capital project costs for all departments and includes roads. General Fund appropriations to loan programs, state parks

CAPITAL FACILITIES BUDGET - FY 2006 Governor Walker's Recommendations

All Sources of Funding

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						3	3				3	2							(0)						E					
Total	Project			\$53,532,100	135000000	2263000	0001000	3,441,000	2323000	2323000	688 nm	0000000	7.108.JUU	1460,000	1 500 000	1 500 000	205 978 100	-	87,500,000	3 \$00 000	11 100 000	10 000 000	16 695,000	mmnntny	3000000	143,993,000		1,457,000	1,457,000	001 86F 1585
SBOA Revenue	Bond			8	0	_	2 201 000	3,441,000	2,323,000	2,323,000			>	0	0	-	7 867 000	and cast	n	. =	0 0	•	> 0	>	0	0		0	•	\$7,867,000
당	Bond			84	135,000,000	-		•	0	0	_		>	0	0	-	135,000,000	and malant	n	. =		10 000 000	000,000,000	•	0	18,893,000		0	-	\$153,893,000
Provide	Institutional			8	0	2363000	000000000000000000000000000000000000000	>	0	0	_	•	-	0	0	_	2.263.000	and marie	000000 /8	3 \$00 000	11 100 000	000000000000000000000000000000000000000	0000000	mort norther	3,000,000	125,100,000		0	•	\$127,363,000
Total	Appropriated			\$53,532,100	0	_		>	0	0	688 nm	0000000	7.108,JUU	1460,000	1 500 000	1 500 000	60.848.100	-	Э				0 0	∍	0	•		1457,000	1,457,000	\$62,305,100
Restricted/	Frue			8	0	_	0 0	>	0	0	000 889	000000	•	0	0	_	000 889	200			•		0 0	<b>-</b>	0	-		0	•	\$688,000
Federal	Fund			₩	٠	_	, .	_	٠	٠	_	200000	7,168,100	1,460,000	1,500,000	1 800 000	9 528 000	and arrive	_		, -	, ,		_	J	_		J	_	\$6,528,000
True	portation			\$1,520,500	0	_	0 0	>	0	0	_		>	0	0	_	1 520 500	and and	0	· c	0 0	0 0	0	>	0	-		1,457,000	1,457,000	\$2,977,500
School	Fund			\$25,134,700	0	-	0 0	-	0	0	_	•	•	0	0	_	25 134 700	201	-		•	•	- 9	-	0	•		0	-	\$25,134,700
Ceneral	Fund			\$26,976,900	0	_	0 0	>	0	0	_		•	0	0	_	26 976 900	and a day	n	· c	0 0		0	<b>D</b>	0	•		0	•	\$26,976,900
		CAPITAL FACILITY PROJECTS	Administrative Services	2 Statewide capital improvements	7 CPB Capitolre storation	I Corrections . CHCFs mand other mass	The state of the s	<ul> <li>U.A.B.C new downtown bl. C. wine done</li> </ul>	5 DABC - new St. George store	6 DABC - new southwest SL County store	7 DMR. Lown fisheries experiment eletion	The state of the s	" Nat. (#d - 83th Civil Team Keadmess Civ.	9 Nat. Grd - Joint Forces Hartrs. addition	10 Nat. Ged - 113th/120th Readiness Center	11 Not Ged . Special Forner dermay add	Total Administrative Services	Herber Februarien	72 Uof U - hospital expansion and parking	27 Hoffl. College of Social Work hiller add	/d Hoff worthwarehier building place 1	to the property of the party of	S UVSC - Opputal seming content	to Wall - Union Building renovation	27 MATC - South County ATC	Total Higher Education	Transportation	18 Vernal maintenance complex	Total Transportation	TO TAL CAP, FACILITY PROJECTS

CAPITAL FACILITIES BUDGET - FY 2005 Governor Walker's Supplemental Recommendations All Sources of Funding

Foliations   Private   Private   Total   Total   Private   Total   Total	Total   Donations   Total   Donations   Total   Total   Donations   Total   Total   Total   Donations   Total   Total   Total   Total   Donations   Total   Total   Donations   Total   Donations   Total   Donations   Total   Donations   Donation	## Redecal Restricted Trotal Private Total   Funds   Trust   Appropriated   Institutional Project
Privata	## Redecal Restricted Total Privat Points   Domatic Points   ## ## Funds Thust Appropriated Institution   ## ## ## ## ## ## ## ##   Privat Points   ## ## ## ## ## ## ## ## ## ## ## ## ##	Parist   School   Redexal   Restricted   Total   Prinate
# Restricted # Appear  Thust Appear  100	# Rederal Retirited Tour Approx Punds Tour Approx # # # # # # # # # # # # # # # # # # #	Fund Fund Hederal Restricted Toward Funds Thust Approx 13,330,000 #9 \$1,270,000 #9 \$1,270,000 #9 \$1,270,000 #9 \$1,270,000 #9 \$1,270,000 #9 \$1,270,000 #9 \$1,270,000 #9 \$1,270,000 #9,488,00
800008 0000 8	# Federal Red Funds	Fund Fund Funds Referal Red Fund Funds Fu
	#ederal Federal Federa	Fund Federal Fund Fund Federal Fund Funds  13,330,000
	" <u> </u>	Fund Fund Fund Fund Fund Fund Fund Fund

**DEBT SERVICE**All Sources of Funding

				20172100	COLUMN HARMS S ICCOMPRISED TO THE PROPERTY OF THE PERTY O	TIPTETOTOTO	
PlanofFinancing	Actual FY 2004	Authorized FY 2005	Supp le- mentals	Recommended FY 2005	Base FY 2006	Ongoing and One-time Adj.	Total FY 2006
General Fund School Funds	\$3,364,300 17,164,300	\$61,721,600	\$0 1,682,400	\$61,721,600	\$61,721,600	(\$1,841,900)	\$59,879,700
Dedicated Credits Restricted and Trust Funds Transfere	27,714,100 101,742,400 2812,100	63,631,100 127,561,500	000	63,631,100 127,561,500	33,891,200 127,561,500	6,036,300	33,891,200 133,597,800 0
Transfers Beginning Balances Closing Balances	3,012,100 16,004,400 (12,841,000)	12841,000 (9,141,000)		12841,000 (9,141,000)	9,141,000 (7,054,600)	000	9,141,000 (7,054,600)
Total Financing	\$211,960,600	\$273,778,500	\$1,682,400	\$275,460,900	\$242,425,000	\$4,194,400	\$246,619,400
Programs Deb t Service G.O. Bond Principal	\$111,810,000	\$136,285,000	<b>Q</b> \$	\$136,285,000	\$138,371,400	\$3,523,600	\$141,895,000
G.O. Bond Interest G.O. Bond Fees	71,254,100	72,624,200	1,679,900	74,304,100	69,844,400	667,100 3.700	70,511,500
Revenue Bond Principal Revenue Bond Interest	12,688,300	41,251,800		41,251,800	16,704,300	00	16,704,300
Revenue Bond Fees	324,800	184,200	0	184,200	156,600	0	156,600
Total Budget	\$211,960,600	\$273,778,500	\$1,682,400	\$275,460,900	\$242,425,000	\$4,194,400	\$246,619,400
% Change from Authorized FY 2005 to Total FY	to Total FY 2006						(%6'6)

# GENERAL OBLIGATION BONDS OUTSTANDING

As of December 1, 2004

Bond Series or Bond Authorization	Original Amount	Final Maturity Date	Outstanding Principal as of 1-Dec-04	Amount Exempt From Statutory Debt Limit	Unissued Bond Authorizations
Capital Facility Projects					
2001B Series	\$13,750,000	July 1, 2005	\$3,000,000	\$0	
2002A Series	129,640,000	July 1, 2007	129,640,000	0	
2003A Series	138,020,000	July 1, 2010	138,020,000	0	
2004B Series	93,585,000	July 1, 2011	93,585,000	0	
2002 Authorization HB 252 (Adair) - USU 2004 Authorization HB 2 (Pace) - various p	0 0				\$6,206,300 9,142,400
Capital Facility Projects Subtotal		·	\$364,245,000	\$0	-
Highway Projects					
1997E Series	\$135,000,000	July 1, 2007	\$29,775,000	\$29,775,000	
1997F Series	205,000,000	July 1, 2007	49,475,000	49,475,000	
1998A Series	210,000,000	July 1, 2008	69,100,000	69,100,000	
2001B Series (Refunding - \$208M)	334,250,000	July 1, 2009	173,575,000	173,575,000	
2002A Series	151,560,000	July 1, 2011	38,350,000	0	
2002B Series (Refunding)	253,100,000	July 1, 2012	251,065,000	251,065,000	
2003A Series (Refunding \$128.7M)	269,385,000	July 1, 2013	177,100,000	174,100,000	
2004A Series (Refunding)	314,775,000	July 1, 2016	314,775,000	125,315,000	
2004B Series	47,050,000	July 1, 2019	47,050,000	47,050,000	
2000 Authorization SB 273 (Steele) - Inters 2003 Authorization HB 260 (Harper) - Salt	U				6,000,000 (0 26,398,200 (0
Highway Projects Subtotal			\$1,150,265,000	\$919,455,000	-
Total General Obligation Bonds Outstanding			\$1,514,510,000	\$919,455,000	
Plus Unamortized Premiums			107,562,700	60,399,700	
Less Deferred Amount on Refunding			(25,472,500)	(19,177,400)	
Total General Obligation Bonds Payable		•	\$1,596,600,200	\$960,677,300	-
Debt Per Capita (c)		:	\$647	. , , , , , ,	
* ***		;	Ψ0-47		

# Constitutional Debt Limit, Utah Constitution Article XIV, Section 1

Total Fair Market Value (FMV) of Taxable Property\$176,540,975,839Constitutional Debt Limit (1.5%)\$2,648,114,600Less: Outstanding General Obligation Debt(1.596,600,200)Additional Constitutional Debt Incurring Capacity of the State\$1,051,514,400

Limits general obligation debt to 1.5 percent of the total FMV of taxable property. The FMV of taxable property is based on the Utah Property Tax 2003 Annual Statistical Report.

# State Appropriations and Tax Limitation Statutory Debt Limit, Title 63, Chapter 38c, Section 402

Fiscal Year Ending June 30, 2005 Appropriation Limit\$ 1,955,887,100Statutory General Obligation Debt Limit (45%)\$ 880,149,200Less: Outstanding General Obligation Debt(1,596,600,200)Plus: Statutorily Exempt General Obligation Highway Bonds960,677,300Remaining Statutory G.O. Debt Incurring Capacity\$ 244,226,300

Limits outstanding general obligation debt to no more than 45 percent of the maximum allowable limit on appropriations from the General Fund and from non-Uniform School Fund income tax revenues.

# STATE BUILDING OWNERSHIP AUTHORITY REVENUE BONDS OUTSTANDING

As of December 1, 2004

Bond Series or Bond Authorization	Original Amount	Final Maturity Date	Outstanding Principal as of 1-Dec-04	Amount Exempt From Statutory Debt Limit	Unissued Bond Authorizations
1992AB Series	\$27,580,000	August 15, 2011	\$13,650,000	\$0	
1993A Series	6,230,000	January 1, 2013	3,650,000	0	
1994A Series	30,915,000	May 15, 2005	1,895,000	0	
1995A Series	93,000,000	May 15, 2007	11,860,000	0	
1996AB Series	61,600,000	May 15, 2007	9,020,000	0	
1997A Series	4,150,000	May 15, 2008	735,000	0	
1998A Series	25,710,000	May 15, 2008	4,830,000	1,945,000	
1998B Series	23,091,500	May 15, 2005	30,799,300	0	
1998C Series (Refunding)	105,100,000	May 15, 2019	104,860,000	0	
1999A Series	9,455,000	May 15, 2009	1,825,000	0	
2001A Series	69,850,000	May 15, 2021	69,850,000	0	
2001B Series	25,780,000	May 15, 2024	25,355,000	0	
2001C Series	30,300,000	May 15, 2022	30,300,000	0	
2003 Series (Refunding \$4.455M)	22,725,000	May 15, 2025	22,725,000	0	
2004A Series (Refunding \$19.095M))	45,805,000	May 15, 2027	45,805,000	0	
2004B Series (Refunding)	8,920,000	May 15, 2013	8,920,000	0	
1999 Authorization SB 2 (Evans B.) - Huma 2000 Authorization SB 235 (Suazo) - State I	· ·	•			\$2,510,000 10,500,000
tal State Building Ownership Authority Re	venue Bonds Outsta	nding	\$386,079,300	\$1,945,000	•
s Unamortized Premiums			6,154,000	\$0	
ss Deferred Amount on Refunding		_	(2,565,600)	0	_
tal State Building Ownership Authority Re	venue Bonds Payabl	e	\$389,667,700	\$1,945,000	-
bt Per Capita <sup>(b)</sup>			\$158		-
(a) Bonds authorized but not yet issued. (b) Based on 2004 population estimate					

# State Building Ownership Authority (SBOA) Statutory Debt Limit, Title 63B, Chapter 1, Section 306

 Total Fair Market Value (FMV) of Taxable Property
 \$176,540,975,839

 Statutory Debt Limit (1.5%)
 \$2,648,114,600

 Less: General Obligation Debt
 (1,596,600,200)

 Less: SBOA Lease Revenue Bonds
 (389,667,700)

 Plus: Statutorily Exempt General Obligation Highway Bonds
 960,677,300

 Plus: Statutorily Exempt SBOA Lease Revenue Bonds
 1,945,000

 SBOA's Additional Debt Incurring Capacity
 \$1,624,469,000

Limits general obligation and SBOA debt to 1.5 percent of the total FMV of taxable property. The FMV of taxable property is based on the Utah Property Tax 2003 Annual Statistical Report.

